

## Message Text

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ACTION IO-10

INFO OCT-01 ISO-00 USIE-00 CIAE-00 CU-02 INR-07 NSAE-00

AF-06 ARA-06 EA-07 EUR-12 NEA-10 PA-01 PRS-01 SS-15

NSC-05 SSO-00 INRE-00 NSCE-00 EB-07 BIB-01 OIC-02

IOE-00 /093 W

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O R 231710Z DEC 75

FM AMEMBASSY PARIS

TO SECSTATE WASHDC IMMEDIATE 6331

INFO AMEMBASSY DAKAR

USMISSION USUN

AMEMBASSY MOSCOW

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NESCO

E.O. 11652: N/A

TAGS: PORG, OCON, UNESCO, US, IS, XF

SUBJECT: UNESCO MEETING ON DRAFT DECLARATION OF MASS

MEDIA PRINCIPLES: DRAFT DECLARATION ADOPTED

AT FINAL PLENARY SESSION

SUMMARY: DRAFT DECLARATION TEXT WAS MUSCLED THROUGH AT DECEMBER 22 FINAL SESSION OF SUBJECT MEETING BY SOVIET-EE BLOCK BY A SHOW OF HANDS VOTE ON TEXT AS A WHOLE OF 41 IN FAVOR, 8 AGAINST, 3 ABSTENTIONS. WHILE OUTCOME WAS PREDICTABLE--IN VIEW NON-PARTICIPATION OF US, THE NINE, AUSTRALIAN, CANADIAN AND NORWEGIAN WITHDRAWALS FROM CONFERENCE AFTER DECEMBER 17 VOTE ADOPTING YUGOSLAV TEXT REFERRING INTER ALIA TO RESOLUTION 3379--THERE WAS SURPRISINGLY TENACIOUS EFFORT MADE BY SEVERAL AFRICANS, SOME LA'S AND EVEN SOME ARABS, TO RESIST SOVIET "SOLUTIONS" TO WORDING OF THE TEXT AND TO PREVENT VOTING. ON RETURN DEPT, USREP TO MEETING

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(STOWE) WILL MAKE DETAILED ANALYSIS OF DRAFT DECLARATION

VOTED. BUT VERY GENERALLY SPEAKING, PERMDEL WOULD CHARACTERIZE DOCUMENT AS SKETCHING OUT AREAS OF STATE ACCOUNTABILITY AND RESPONSIBILITY FOR CONTENT OF INFORMATION THAT WOULD SEEM ONLY APPLICABLE IN THE INSTANCES OF MEDIA UNDER DIRECT STATE CONTROL. IN ANY EVENT, DOCUMENT IS STILL SUBJECT TO APPROVAL BY THE NEXT UNESCO GENERAL CONFERENCE IN 1976. END SUMMARY.

1. FOLLOWING UNSUCCESSFUL EFFORT, NOTABLY BY LDS'S, TO PREVENT VOTING, AND INDEED ONLY AFTER TEDIOUS PARA BY PARA VOTING, A "DRAFT DECLARATION ON FUNDAMENTAL PRINCIPLES GOVERNING THE USE OF THE MASS MEDIA IN STRENGTHENING PEACE AND INTERNATIONAL UNDERSTANDING AND IN COMBATTING WAR PROPAGANDA, RACISM AND APARTHEID WAS VOTED ON DEC 22 BY 41 IN FAVOR TO 8 AGAINST, WITH 3 ABSTENTIONS. BEST INFORMATION AVAILABLE ON BASIS OF CROSS-CHECKING WITH OTHER PERMDELS SHOWS THAT 41 INCLUDED SOVIETS-EE'S, ARABS, AFRICANS AND SOME LA'S. 8 VOTES AGAINST WERE: AUSTRIA, ECUADOR, FINLAND, IVORY COAST, SWEDEN, SWITZERLAND, URUGUAY AND VENEZUELA. ABSTENTIONS WERE ARGENTINA, GHANA AND GREECE. OF THOSE VOTING AGAINST, THE FOLLOWING SPECIFICALLY CITED THE YUGOSLAV TEXT RECALLING, INTER ALIA, UNGA RES. 3379 RE "ZIONISM-RACISM" EQUATION AS BASIS IN PART FOR THEIR "NO" VOTES: AUSTRIA, SWITZERLAND AND URUGUAY. THE SWISS ALSO PLACED VERY STRONG EMPHASIS ON THEIR OBJECTION TO THE STEAM ROLLER TACTICS IN VOTING PROCEDURES. GREEK EXPLANATION OF ABSTENTION FOCUSED SOLELY ON OBJECTION TO POSITING OF STATE RESPONSIBILITY FOR ACTIVITIES IN THE INTERNATIONAL SPHERE OF ALL MASS MEDIA UNDER THEIR JURISDICTION (ARTICLE XII).

2. IT IS NOT KNOWN YET WHAT EXACT CONTENT OF FINAL REPORT ON MEETING WILL BE. FINAL REPORT ONLY ADOPTED, AFTER VOTE ON DRAFT DECLARATION, IN NIGHT SESSION THAT WENT UNTIL MIDNIGHT. SOVIETS-EE'S MADE STRONG EFFORT TO EXCISE FULL REFLECTION OF DIFFERENT POINTS OF VIEW ON MASS MEDIA ISSUES EXPRESSED DURING GENERAL DEBATE LIMITED OFFICIAL USE

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AT OPENING OF THE CONFERENCE. SECRETARIAT (KATTANI) REPLIED TO INITIAL PERMDEL INQUIRY THAT FULL TEXTS OF VARIOUS LETTERS OF WITHDRAWAL WILL BE ATTACHED TO AND CIRCULATED TO MEMBER STATES WITH FINAL REPORT. FURTHER, FINAL REPORT ITSELF WILL NOTE THAT SEVERAL DELEGATIONS, INCLUDING EXPLICIT REFERENCES TO US AND OTHERS BY NAME, WITHDREW FROM MEETING DUE OBJECTIONS TO YUGOSLAV TEXT. EXACT NATURE OF OBJECTIONS, I.E.

IN CASE OF US, TO ABANDONING CONSENSUS BY BRINGING YUGOSLAV TEXT TO VOTE DEC 17 IN ADDITION TO REFERENCE TO 3379, APPARENTLY WILL NOT BE DEFINED, BUT THESE GROUNDS OF COURSE WILL BE REFLECTED IN TEXT OF US STATEMENT ATTACHED TO REPORT. HOWEVER, BEHRSTOCK (US, SECRETARIAT) SUBSEQUENTLY TOLD PERMDEL THAT IT LIKELY US AND OTHER WITHDRAWAL STATEMENTS WOULD BE CONSIDERED SEPARATE INFO DOCUMENTS.

3. MOST STRIKING ASPECT OF FINAL MEETING WAS SOVIET-DIRECTED AND EE-SUPPORTED POWER PLAY TO PUSH THROUGH A DRAFT DECLARATION. CZECH CHAIRMAN (GROHMAN) RESPONDED TO QUITE APPARENT SOVIET MARCHING ORDERS BY IGNORING POINTS OF ORDER FROM AF'S AND OTHER LDC'S AND/OR HURRYING THROUGH VOTES, EXCEPT WHERE SOVIETS SOUGHT FURTHER TOUGHENING OF LANGUAGE. INDEED, SEVERAL LDC DELEGATIONS SHOWED OR EXPRESSED VARIOUS DEGREES OF SHELL SHOCK AND INDIGNATION OVER WHAT MIGHT HAVE BEEN THEIR FIRST EXPOSURE TO SOVIET-EE VERSION OF "DEMOCRATIC PROCEDURE" THAT WAS UNOPPOSED BY ABSENT US-WEO'S.

4. FINAL SESSION ONLY GOT DOWN TO CONSIDERATION OF DRAFT DECLARATION TEXT AT ABOUT 4:00 P.M. ON DEC 22. JAPANESE ANNOUNCED THAT IN THE ABSENCE OF CONSENSUS AND OF THE COUNTRIES SUPPORTING AN "IMPORTANT POINT OF VIEW" RE MASS MEDIA ISSUES, THEY WOULD NOT VOTE IF A DECLARATION WAS PRESENTED FOR APPROVAL BY VOTING. CZECH CHAIRMAN VARIOUSLY IGNORED OR SIDE-

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SS-15 NSC-05 SSO-00 INRE-00 NSCE-00 BIB-01 OIC-02

EB-07 /093 W

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O R 231710Z DEC 75  
FM AMEMBASSY PARIS  
TO SECSTATE WASHDC IMMEDIATE 6332  
INFO AMEMBASSY DAKAR  
USMISSION USUN  
AMEMBASSY MOSCOW

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TRACKED MOTIONS AND SUGGESTIONS FROM COLOMBIA, LEBANON, PERU, SENEGAL AND SWITZERLAND FOR LEAVING CONFLICTING DECLARATION LANGUAGE IN BRACKETS FOR ULTIMATE DECISION BY GENERAL CONFERENCE. EVEN CONGO AND ESPECIALLY ALGERIA VAINLY INTERVENED TO URGE AT LEAST ATTEMPTING TO ARRIVE AT CONCLUSION ON CONSENSUS BASIS AND VOTING ONLY AT MEETING'S END ON ANY UNRESOLVED TEXTUAL DIFFERENCES.

5. INDEED, IT ONLY AT SWISS INSISTENCE, AND WITH CLEAR LDC SUPPORT, THAT CHAIRMAN BLOCKED FROM RUSHING THROUGH ALL PARAS WITHOUT A VOTE. ONCE IT BECAME CLEAR THAT IT WOULD BE IMPOSSIBLE TO HAVE BRACKETED LANGUAGE GO FORWARD FOR GENERAL CONFERENCE, SWISS AND OTHERS INSISTED THAT THERE SHOULD BE VOTE IN ALL INSTANCES ON PREAMBULAR PARAGRAPHS AND OPERATIVE ARTICLES. CZECH CHAIRMAN SUCCEEDED IN RAMMING THROUGH PREAMBULAR PARAS 3-5 AS "APPROVED" IN LIMITED OFFICIAL USE

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THE ABSENCE OF MOTION FOR VOTING ON EACH, AND ONLY AFTER PARA 5, WHICH INCLUDES REFERENCE TO RES. 3379 AND WAS ADOPTED DEC 17, DID CHAIRMAN ACCEDE TO VOTE ON ALL SUBSEQUENT PARAS AND ARTICLES. SWEDEN ANNOUNCED AFTER VOTE ON PREAMBULAR PARA 2 THAT IT WOULD ABSTAIN THEREAFTER IN ALL INDIVIDUAL PARAS AND ARTICLE VOTES AND VOTE AGAINST DECLARATION AS A WHOLE. SUBSEQUENT SHOW OF HANDS VOTING ON PREAMBULAR PARAS AND ARTICLES GENERALLY FOLLOWED PATTERN OF 40-PLUS IN FAVOR TO USUALLY NONE, SOMETIMES ONE OR 2 (FINLAND) WITH ONLY A FEW ABSTENTIONS.

6. NOTABLE EXCEPTION OF SUCCESSFUL RESISTANCE TO SOVIET STEAM ROLLER TACTICS WERE ALGERIAN INSISTENCE, WITH RESULTANT ARAB AND CONVERGENT AFRICAN, PLUS YUGOSLAV AND RUMANIAN SUPPORT, TO RETENTION OF WORD "INTERDEPENDENCE" IN ARTICLE VII WHICH REFERS TO FOUNDATION "OBJECTIVES" OF "A NEW INTERNATIONAL

ECONOMIC ORDER." VOTE ON SOVIET MOTION TO DELETE WAS  
11 - 21 - 4.

7. FURTHER, WHILE SOVIETS WON ON MONGOLIAN DRAFT  
RESOLUTION FOR ARTICLE XII STATING THAT "STATES ARE  
RESPONSIBLE FOR THE ACTIVITIES IN THE INTERNATIONAL  
SPHERE OF ALL MASS MEDIA UNDER THEIR JURISDICTION,"  
THE VOTE WAS VERY CLOSE BY 19 IN FAVOR TO 12  
AGAINST (MIXTURE OF LA'S AND AFRICANS, PLUS GREECE,  
FINLAND, SWITZERLAND, ARABS AND YUGOSLAVIA) TO 8 AB-  
STENTIONS FOR THIS LANGUAGE. AS NOTED ABOVE, GREEKS  
TOOK VERY STRONG EXCEPTION TO THIS ARTICLE AND BASED  
THEIR ABSTENTION ON THE ADOPTION OF THIS LANGUAGE.

8. USREP AT MEETING (STOWE) WILL BE ABLE TO DO DE-  
TAILED ANALYSIS OF DRAFT DECLARATION ON RETURN TO DEPT. STOWE  
HAS VERY USEFUL ANNOTATED ROUGH DRAFT COPY OF DECLARATION OB-  
TAINED FROM SECRETARIAT, THAT CLEARLY INDICATES IN  
MARGINS THE VARIOUS SUGGESTIONS FROM SECRETARIAT,  
THE MEETING'S WORKING GROUP OR, AS IN MANY CASES,  
SOVIET-EE RESOLUTIONS FOR AMENDMENT BEHIND THE TEXT-  
UAL ELEMENTS OF THE DOCUMENT. THRUST OF DOCUMENT IS  
TO POSIT A STATE RESPONSIBILITY AND ACCOUNTABILITY  
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FOR THE DISSEMINATION OF INFORMATION BY MASS MEDIA TO  
FURTHER PEACE AND INTERNATIONAL UNDERSTANDING AND  
TO "COMBAT" THE VARIOUS EVILS REFERRED TO IN THE TITLE  
OF THE DECLARATION. THEREFORE, THE DRAFT DECLARATION  
WOULD SEEM ONLY APPLICABLE IN PRACTICAL TERMS FOR  
MEMBER STTATES WHICH CONTROL THE MEDIA.

9. PERMDEL INFORMED BY SECRETARIAT THAT DRAFT OF  
DRAFT DECLARATION AS VOTED WILL BE AVAILABLE NOT  
SOONER THAN NEXT WEEK AT EARLIEST. FINAL REPORT OF  
MEETING WILL TAKE SEVERAL WEEKS LONGER BEFORE DRAFT IS  
PULLED TOGETHER. PERMDEL AIRPOUCHING COPIES OF DRAFT  
DECLARATION AS IT STOOD BEFORE REPEAT BEFORE DEC 22  
FINAL SESSION VOTE AND WILL FORWARD FINAL DRAFT AND  
MEETING REPORT IMMEDIATELY UPON RECEIPT.

COMMENT: SOVIET ACTIONS AND TACTICS AT THIS CONFER-  
ENCE PROVIDED VERY CLEAR INDICATION THAT THEY ARE  
SEEKING TO GAIN IMPRIMATUR, THROUGH SUCH DRAFT DECLARA-  
TIONS, OF UN AGENCIES FOR SOVIET-EE POSITION ON FREE  
FLOW ISSUES RAISED IN THE HELSINKI AGREEMENT.  
SPECIFICALLY, SOVIETS SEEM INTENT ON MOVING UN  
AGENCIES AWAY FROM "FREE FLOW OF IDEAS AND INFORMA-  
TION" (THE PHRASE USED IN UNESCO CONSTITUTION) TO  
"FREER AND WIDER DISSEMINATION OF INFORMATION." THIS

PRECISE LANGUAGE SHIFT ACHIEVED AT THIS MEETING BY  
SOVIETS IN PREAMBULAR PARA 2 OF THIS DRAFT DECLARA-  
TION. IF NOT MODIFIED BY UNESCO'S GENERAL CONFERENCE  
IN 1976, THIS WOULD REPRESENT VERY SIGNIFICANT  
SHIFT IN PHILOSOPHICAL AND EXPLICIT CONSTITUTIONAL  
FOCUS OF A UN AGENCY ON FREE FLOW QUESTIONS. IN-  
ABILITY OF US, WEO'S AND OTHERS TO CONTINUE IN THE  
FRAY DUE TO WITHDRAWAL AFTER PASSAGE ZIONIST AMEND-  
MENT, IN EFFECT, LEFT THE FIELD FREE TO SOVIETS AND  
THEIR ALLIES TO HAVE THEIR WAY.  
GAMMON

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** STANDARDS, FOREIGN POLICY POSITION, MEETING PROCEEDINGS, MEETING VOTING RECORDS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 23 DEC 1975  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** MorefiRH  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
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**Film Number:** D750445-0753  
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**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
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**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
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**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** UNESCO MEETING ON DRAFT DECLARATION OF MASS MEDIA PRINCIPLES: DRAFT DECLARATION ADOPTED  
**TAGS:** PORG, OCON, US, IS, XF, UNESCO  
**To:** STATE  
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